



MINISTERIO  
DE ECONOMÍA  
Y COMPETITIVIDAD

# *Financial Sector Reform*

May 2012

## Financial sector situation by 31 December 2011

Real estate assets linked to loans to developers (€ 307 billion)

**Problematic assets (€ 184 billion)**

**Land and on-going development projects**

- Total (approx.): € 91 billion
- Provision coverage: around 32% on average

**Other troubled assets: finished properties and housing**

- Total (approx.): € 93 billion
- Provision coverage: around 30% on average

**Performing assets (€ 123 billion)**

- Land : € 25 bn → 21% of portfolio
- On going development projects: €16 bn → 13% of portfolio
- Finished housing : € 60 billion → 49% of portfolio
- Personal Guarantee & 2nd mortgage : € 18 bn → 15% of portfolio
- Others: € 3 bn → 2% of portfolio
- Provision coverage : 0%

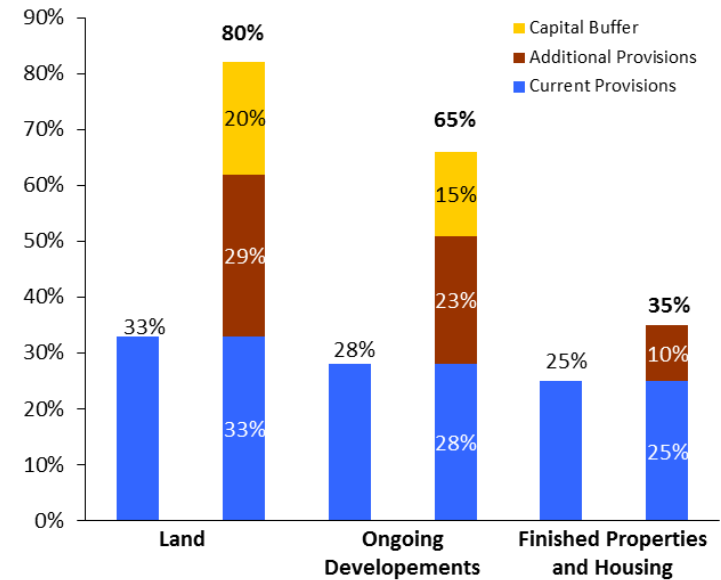
# Financial sector reform . 1<sup>st</sup> Phase. February 2012: Increase in provisions & capital buffers (€ 54 bn)

Provisions/capital buffer to be added to existing coverage

Deadline→ 31 December 2012		Specific Provisions (against profits) *	Capital add-on (against retained earnings, capital increases or conversion of hybrids)	Generic Provisions (against profits)
Problematic Assets (€ 184 bn)	Land (33% ---> 80%) (€ 73 bn)	33% ---> 60%	20%	
	Ongoing developments (28% ---> 60%) (€ 15 bn)	28% ---> 50%	15%	
	Finished properties and Housing (€ 87 bn)	25% ---> 35%		
Performing Assets (€ 123 bn)	Construction and real estate developers normal portfolio			7%

\* Except in concentration operations

Problematic Assets: final coverage



**TOTAL INCREASE IN PROVISIONS AND CAPITAL BUFFERS→ € 54 bn**

## Financial sector reform. 1<sup>st</sup> Phase. February 2012: Calendar & Mergers framework

### ➤ Implementation calendar full on track. Milestones:

- ✓ **March 31<sup>st</sup>**: all institutions presented cleanup plans →
- ✓ **April 20<sup>th</sup>**: assessment of plans by Banco de España →
- ✓ **June 30<sup>th</sup>**: deadline for mergers proposals →
- ✓ **July 31<sup>st</sup>**: mergers approved by the Ministry of Economy →
- ✓ **December 31<sup>st</sup> 2012**: end of process. Compliance with all the cleanup measures →

### ➤ Strict conditionality of new integration processes...

- ✓ **Submission of integration plan** to the Ministry of Economy by June 30<sup>th</sup> to be fully operative as of January 1<sup>st</sup> 2013
- ✓ Resulting entity with **balance sheet 20% higher** than largest participating institution
- ✓ Improvements in **corporate governance**
- ✓ **Reduction of exposure to RE** and construction
- ✓ Increase in **credit to productive activities**

### ➤ ...but also rendering some **advantages**

- ✓ **Deadline** for provisioning and capital buffer increase **extended one additional year**
- ✓ **Writedown** of impaired assets **against equity** allowed
- ✓ **Extension of FROB's margin of action** allowing for acquisition of Co-Co's

## Financial sector reform. 1<sup>st</sup> Phase. February 2012: Results from February to May

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- Three mergers have taken place and one entity has been transferred



- Banks have accelerated their compliance with the new provision and capital requirements
- Limitation of wages for managers of entities participated or intervened by the FROB
- Throughout 2012, the situation of the 3 remaining banks intervened by the FROB will be solved, finalising the restructuring process of the most vulnerable entities in the Spanish system. These entities account for 15% of the system, with total assets amounting to 50% of GDP

## Financial sector reform 2<sup>nd</sup> phase. May 2012

**The objective: to increase generic provisions for performing real estate assets**

**The rationale: to anticipate the clean-up for an hypothetical worsening of the performing real estate portfolio, therefore dispelling doubts about its quality**

- For performing loans in the real estate sector (€ 123 bn 31 Dec. 2011) **to increase** the current provision level from **7% to 30%** by December 2012.
- It implies around **€ 30 bn of additional provisions**
- The Financial Institutions in need of capital as a result of the new provisioning requirements will have to fund themselves either through the market or could receive financial support from the FROB.

# Financial sector reform 2<sup>nd</sup> phase. May 2012:

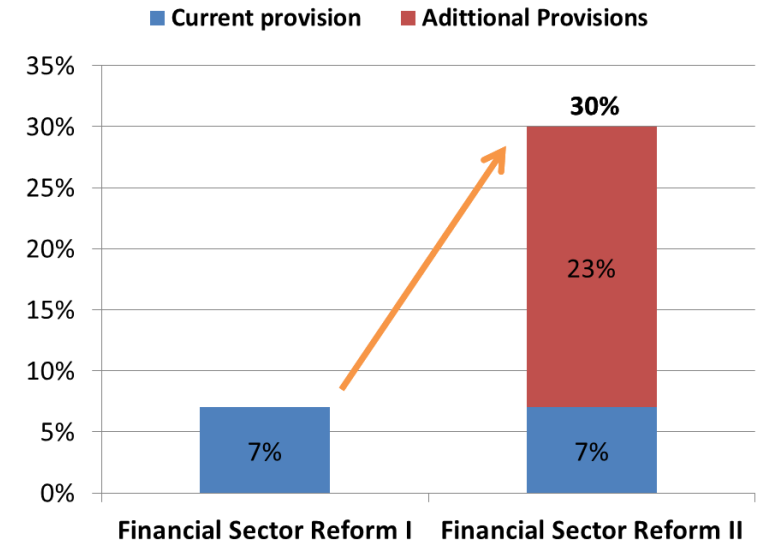
## Additional increase in provisions for Performing assets (€ 30 bn)

### Provisions to be added to existing coverage

Deadline→ December 2012		Specific Provisions (against profits) *	Capital add-on (against retained earnings, capital increases or conversion of hybrids)	Generic Provisions (against profits)
Problematic Assets (€ 184 bn)	Land (33% ---> 80%) (€ 73 bn)	33% ---> 60%	20%	
	Ongoing developments (28% ---> 60%) (€ 15 bn)	28% ---> 50%	15%	
	Finished properties and Housing (€ 87 bn)	25% ---> 35%		
Performing Assets (€ 123 bn)	Construction and real estate developers normal portfolio			7% --->30%

\* Except in concentration operations

### Performing Assets: FINAL COVERAGE



**TOTAL ESTIMATED INCREASE IN PROVISIONS → € 30 bn**

## Financial sector reform 2<sup>nd</sup> phase. May 2012:

### Additional increase in provisions for Performing assets (€ 30 bn)

**Provisions to be added to existing coverage per type of asset**

Deadline→ December 2012		1st Phase Provisions	2nd Phase Additional Provisions	Total 1st and 2nd phase Provisions
Performing Assets (€ 123 bn)	Land (€ 25 bn)	7%	45% (€ 11.5 bn)	52% (€ 13 bn)
	Ongoing developments (€ 16 bn)		22% (€ 3.5 bn)	29% (€ 4.5 bn)
	Finished properties and Housing (€ 61 bn)		7% (€ 4 bn)	14% (€ 8.5 bn)
	Personal Guarantee & 2nd mortgage (€ 18 bn)		45% (€ 8 bn)	52% (€ 9.5 bn)
	Other Assets (€ 3 bn)		-	22% (€ 0.6 bn)
<b>TOTAL</b>		€ 9 bn	<b>€ 28 bn</b>	€ 37 bn
<b>Average Provision</b>		7%	<b>23%</b>	<b>30%</b>

\*including a 30% provision by 31 December 2011

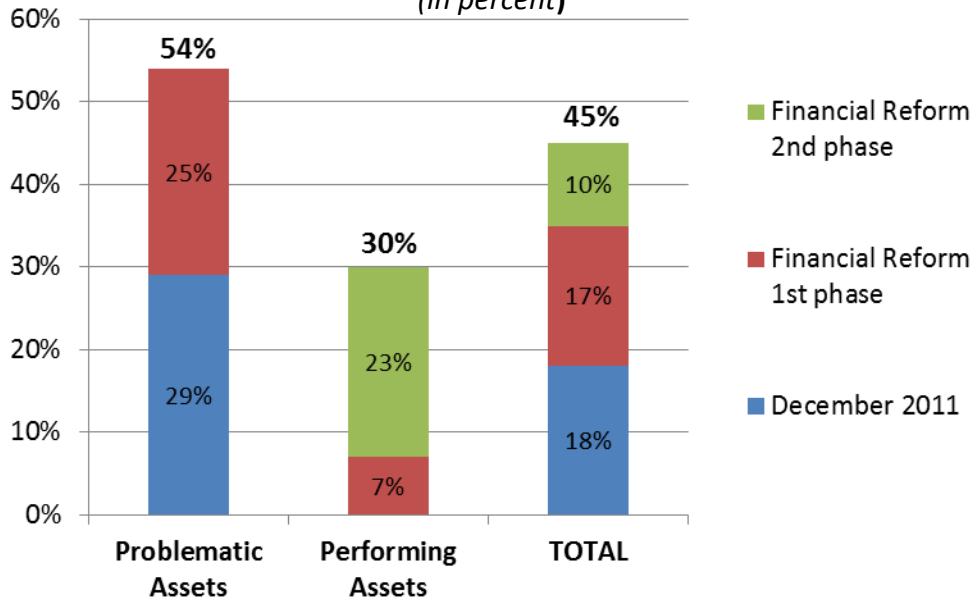


## Financial sector reform 2<sup>nd</sup> phase. May 2012:

# Coverage of Real Estate assets linked to loans to developers (€ 307 billion)

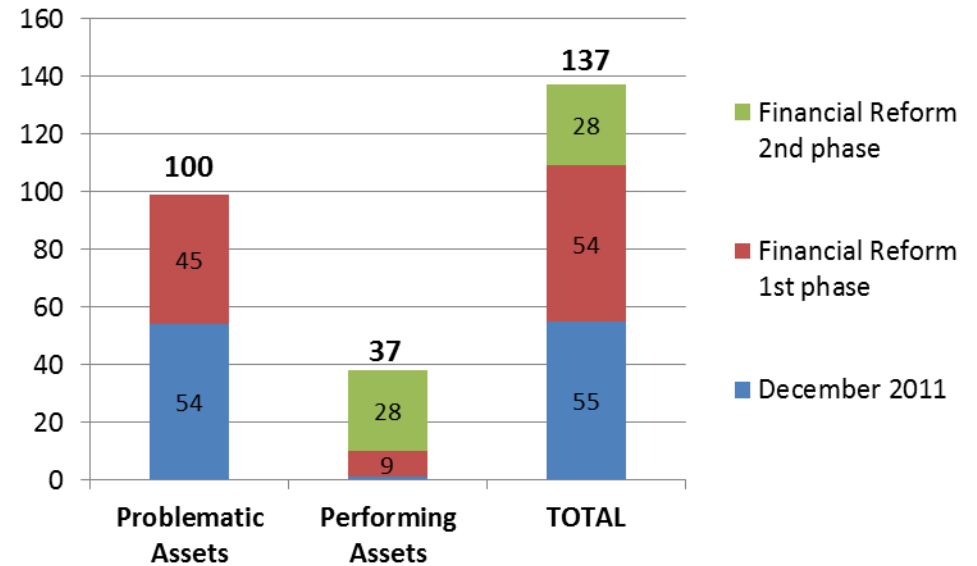
Coverage of Real estate assets linked to loans to developers

(in percent)



Coverage of Real estate assets linked to loans to developers

(in € bn)



### Problematic Assets

- Total provisions + capital buffer → € 100 bn
- Total Balance → € 184 bn

### Performing Assets

- Total provisions → € 37 bn
- Total Balance → € 123 bn

### TOTAL

- Total coverage → € 137 bn
- Total Balance → € 307 bn

## Financial sector reform 2<sup>nd</sup> phase. May 2012

### CALENDAR

- **June 11<sup>th</sup> 2012:** deadline to present the compliance plans for new provisions
- **In the following 15 working days:** assessment of plans by the Banco de España (BdE) → if the plans entail a shortfall of own funds or capital:
  - A. BdE will require new measures to avoid shortfalls and an execution plan within the next five months
  - B. If BdE considers compliance is unlikely → additional measures will be required, including financial support from the FROB

## Financial sector reform 2<sup>nd</sup> phase. May 2012

### FROB FINANCIAL SUPPORT

- Entities that after the new provision requirements need **to increase capital**, will have to fund themselves in the market, or they could be able **to request financial support from the FROB**.
- The FROB will be able to **inject capital** under two modalities: **shares or COCOS**.
- There will be **no implicit public aid** or subsidy, **nor a premium for the banks**. The **COCOS will be remunerated** at a interest rate of approximately **twice the cost of the Spanish Treasury's funding costs** for the same maturity, 5 years. After this period, the COCOS principal will be paid back.
- Banks opting for FROB funding will have to submit a **Restructuring Plan**.

## Financial sector reform 2<sup>nd</sup> phase. May 2012

### ASSET MANAGEMENT COMPANIES (AMC)

**The target: to put aside problematic real estate assets from the bank's balance sheets**

#### Options :

- Initial transfer **of only foreclosed problematic assets**
- Transfer price **at reasonable value** (book value net of provisions, considering high provisioning level of these assets)
- Compulsory for all** Financial Institutions.

## Financial sector reform (2<sup>nd</sup> Phase) May 2012

### INDEPENDENT THIRD PARTY VALUATION

**Objective: independent third party risk valuation of the entire financial sector asset portfolio**

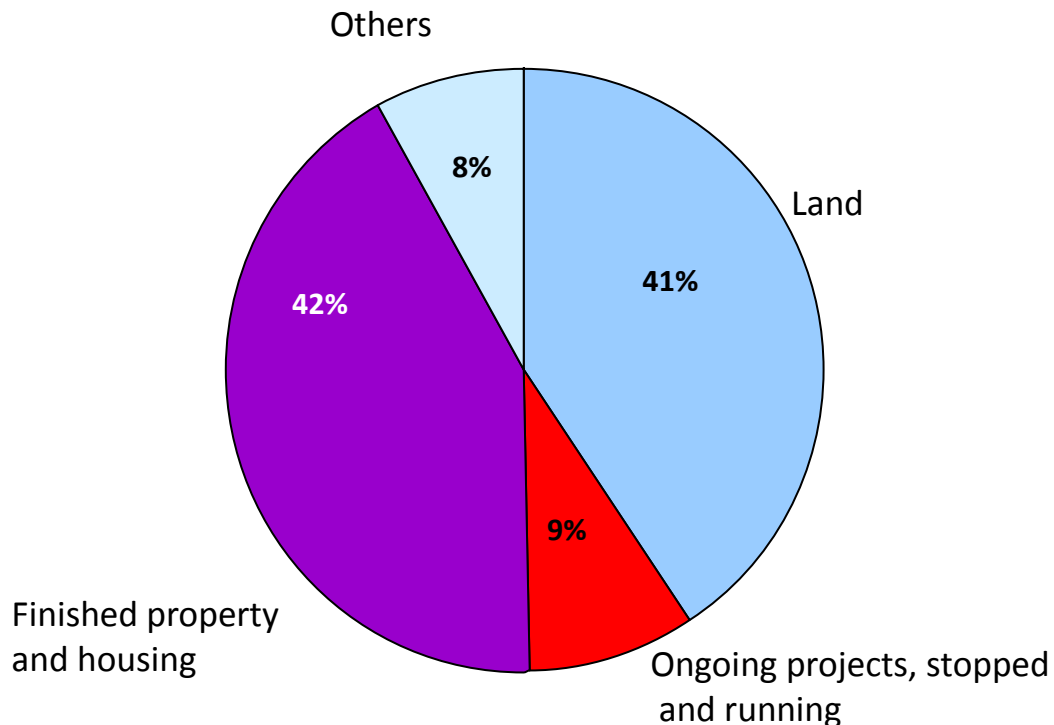
#### **Elements :**

- Two independent risk valuations** from reputed independent experts will be requested
- The valuation will comprise **the entire portfolio**, not only the real estate portfolio

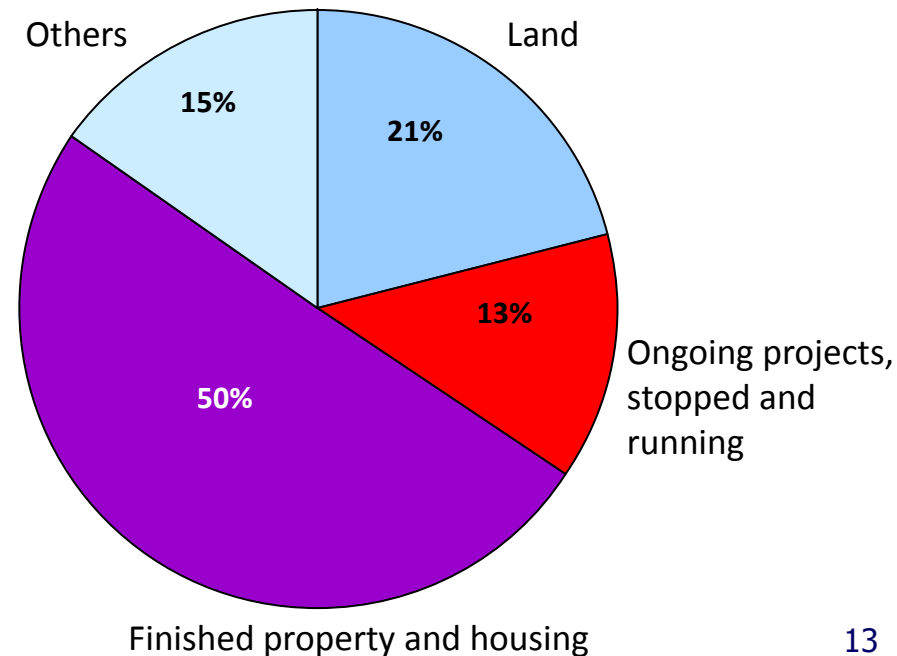
## Financial sector reform 2<sup>nd</sup> phase. May 2012: Rationale of the proposal

- The **composition and quality** of the performing real estate portfolio is **very different** from the problematic portfolio. For instance, problematic land (€ 74 bn) represents **24%** (74/307) of total assets linked to loans to developers, while non-problematic land (€ 25 bn) represents **8%** (25/307) of total assets linked to loans to developers

**Problematic Portfolio**



**Performing Portfolio**



## Financial sector reform 2<sup>nd</sup> phase. May 2012

### STRESS TEST: 75% MIGRATION OF PERFORMING ASSETS TO PROBLEMATIC ASSETS

1. Under an **unrealistic scenario** where 75% of performing assets ( $0.75 \times 123\text{bn} = \text{€ } 92.2\text{ bn}$ ) turn to be problematic, **the coverage ratio of the final stock** of problematic assets ( $184\text{ bn} + 92.9\text{bn} = \text{€ } 276\text{ bn}$ ) would be of **50%** ( $[100+37]/276 = 50\%$ )
2. This would imply that **close to 90%** ( $276/307 = 90\%$ ) of **total assets** linked to **real estate** developers would have an **average coverage of 50%**.