



# **Fiscal Policy and Structural Reforms**

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**Bruegel Workshop**

**“Structural reforms: Dynamic growth impact and policy challenges”**

**November 2, 2015**

# Outline of the Presentation



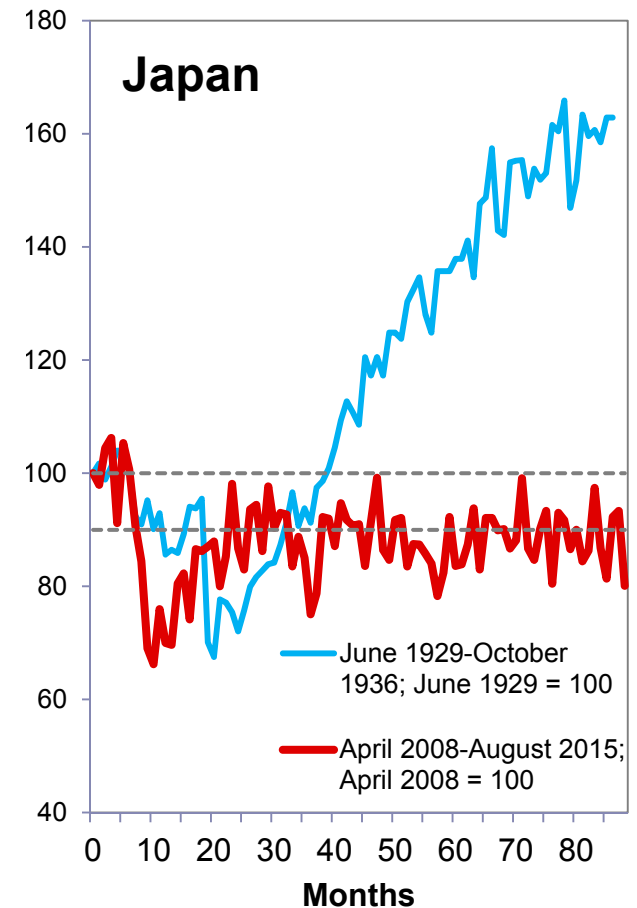
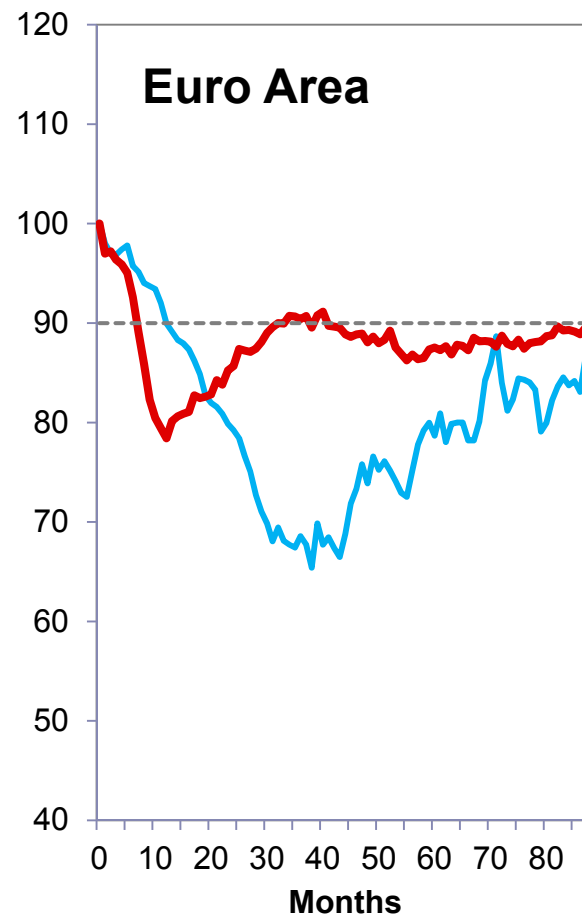
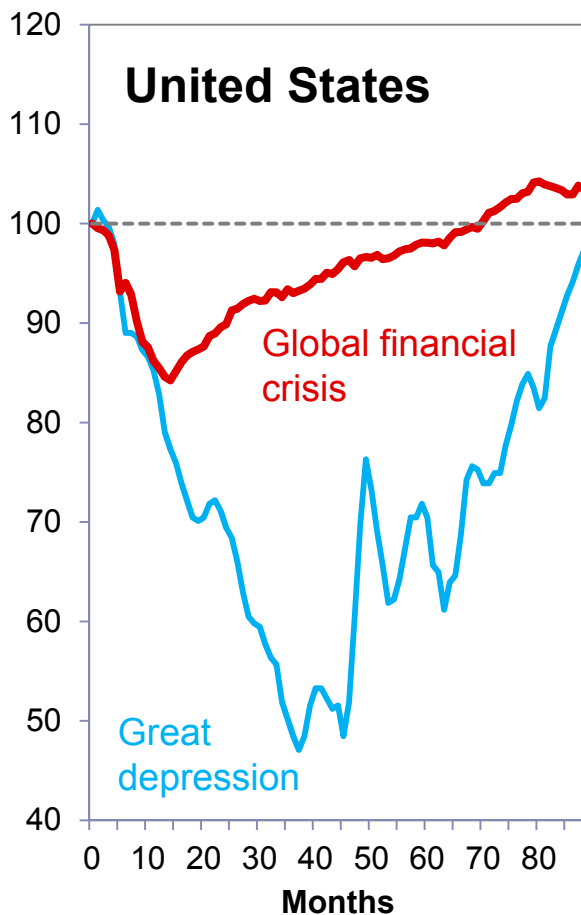
- 1. Risks in the Macroeconomic Landscape**
- 2. Coherent, Comprehensive and Coordinated Approach to Economic Policy**
- 3. Conclusion**

# 1. Risks in the Macroeconomic Landscape

## Global Financial Crisis vs. the Great Depression



### Industrial production index



Note: For the Euro Area, the 1929 to 1936 series corresponds to the average across France, Germany, and Italy.

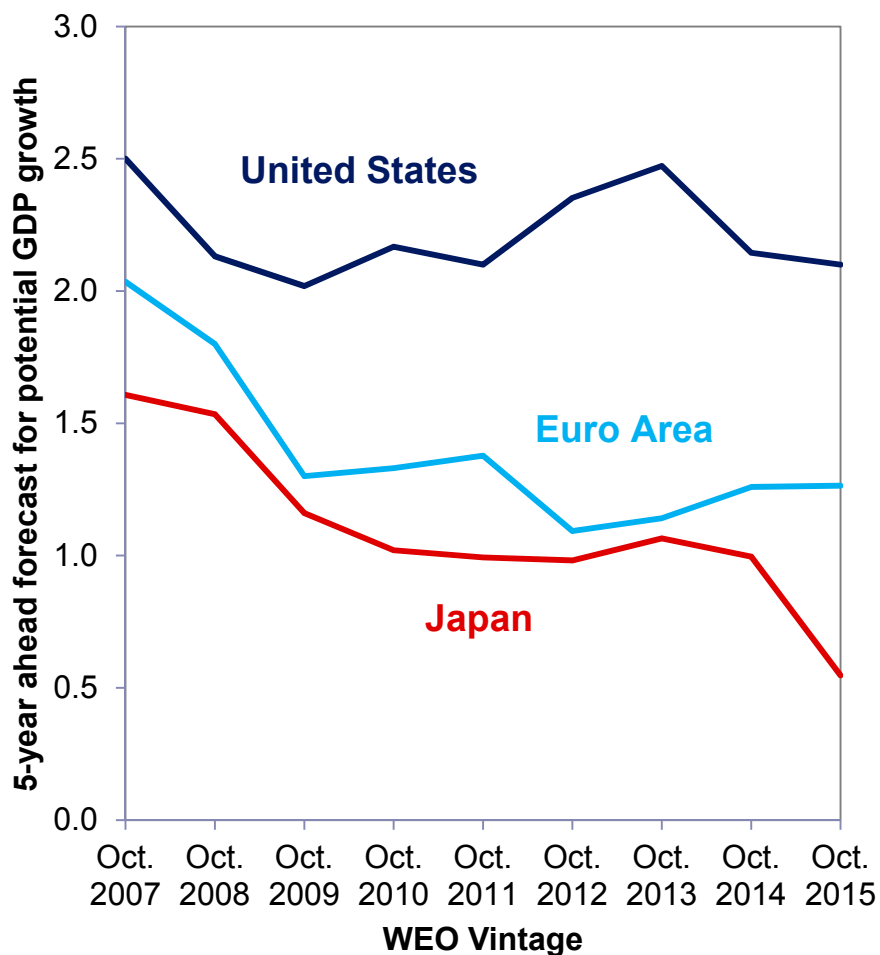
Source: Eichengreen, B. and K.H. O'Rourke (2010) "What do the new data tell us?" VoxEU.org , 08 March; League of Nations Statistical Yearbooks 1934-38 made digitally available by Northwestern University Library at <http://digital.library.northwestern.edu/league/stat.html> ; Federal Reserve Bank of St. Louis; Haver Analytics and IMF staff estimates.

# 1. Risks in the Macroeconomic Landscape

## Low growth expectations, low inflation for too long

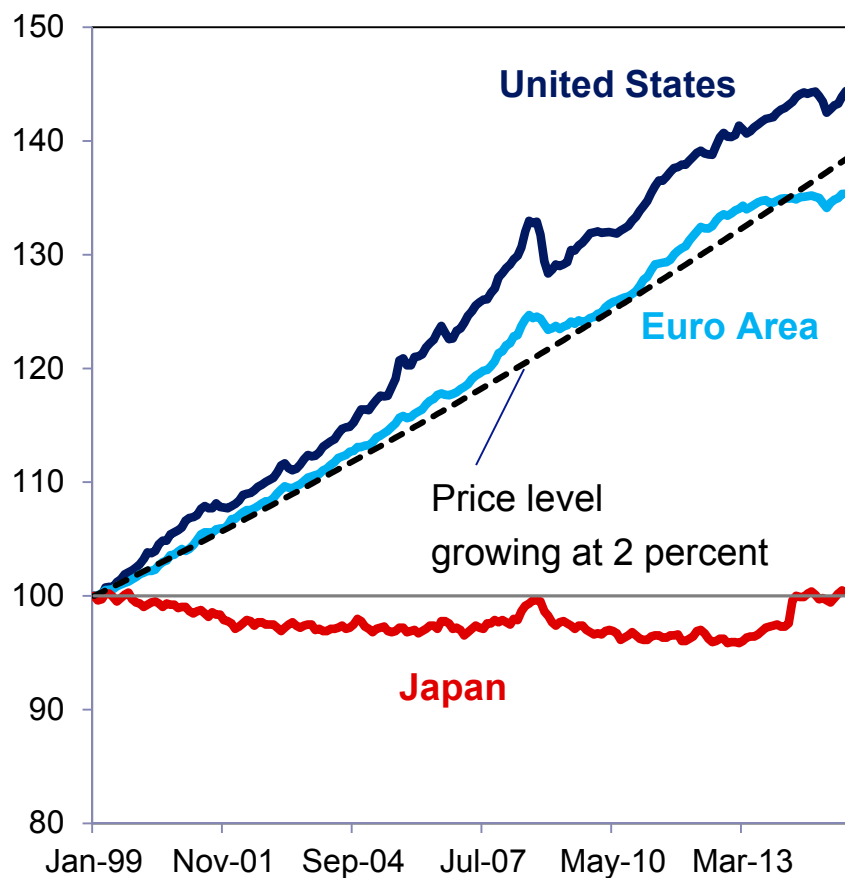


**5 year Ahead WEO Forecast for Potential GDP Growth (Percent)**



Source: IMF World Economic Outlook

**Price Level Path, Jan 1999–Sept 2015**  
(Index, January 1999=100)



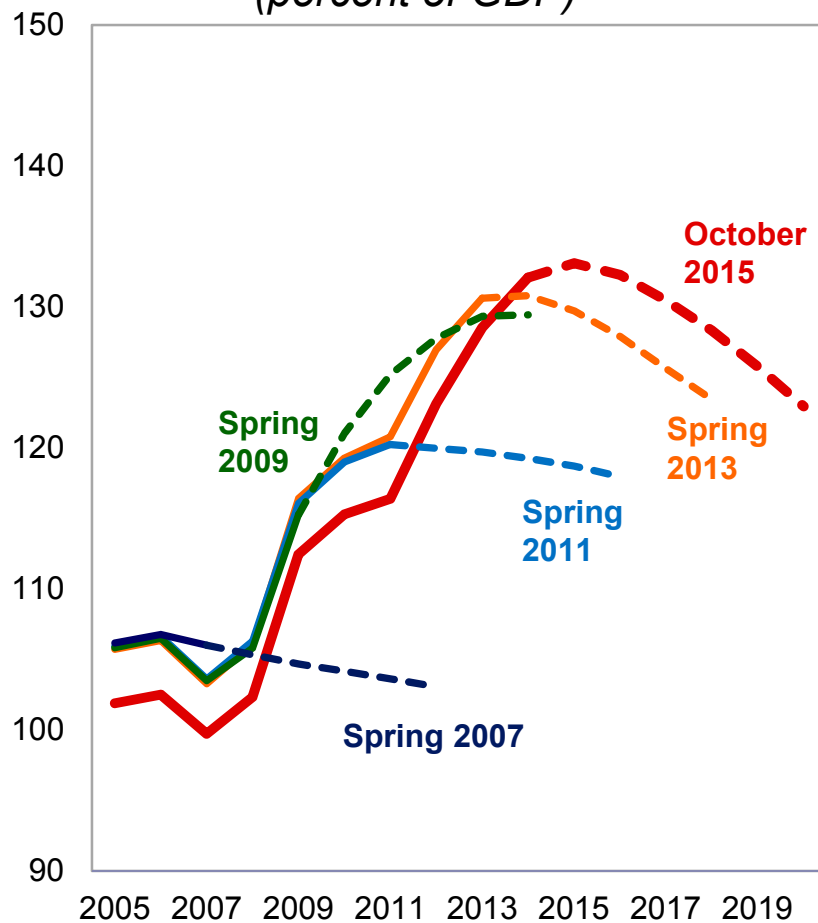
Source: Haver Analytics. Monthly data. Latest observation: September 2015 for the United States and Euro Area, August 2015 for Japan.

# 1. Risks in the Macroeconomic Landscape

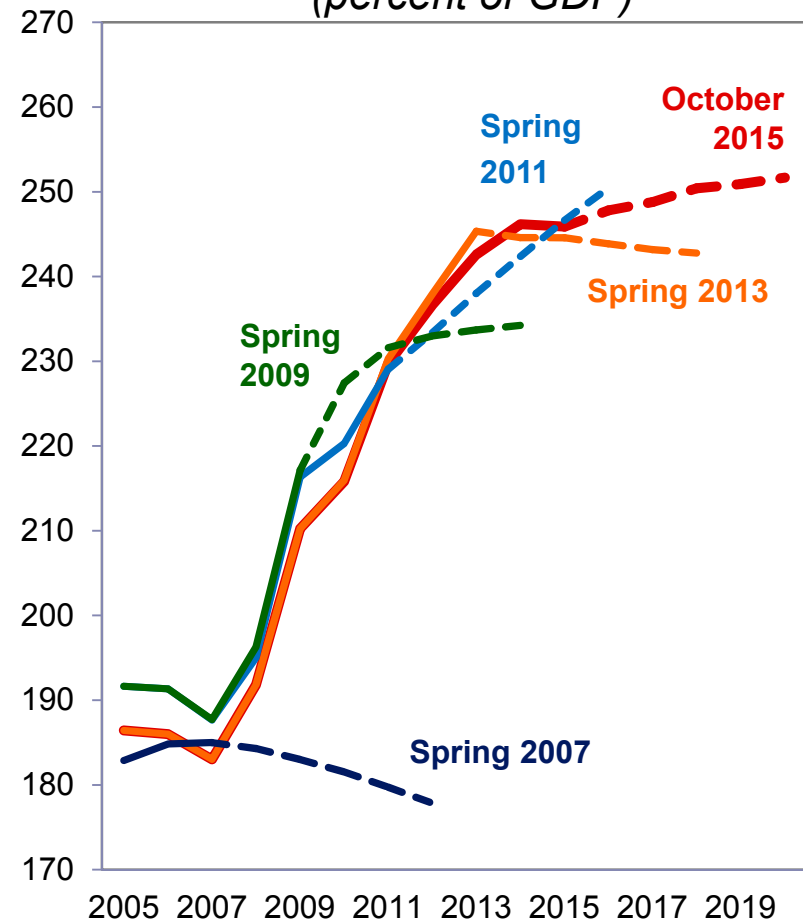
## Low nominal growth is adversely affecting public finances



**Italy: Revisions to General Government Gross Debt, 2005-2020**  
(percent of GDP)



**Japan: Revisions to General Government Gross Debt, 2005-2020**  
(percent of GDP)



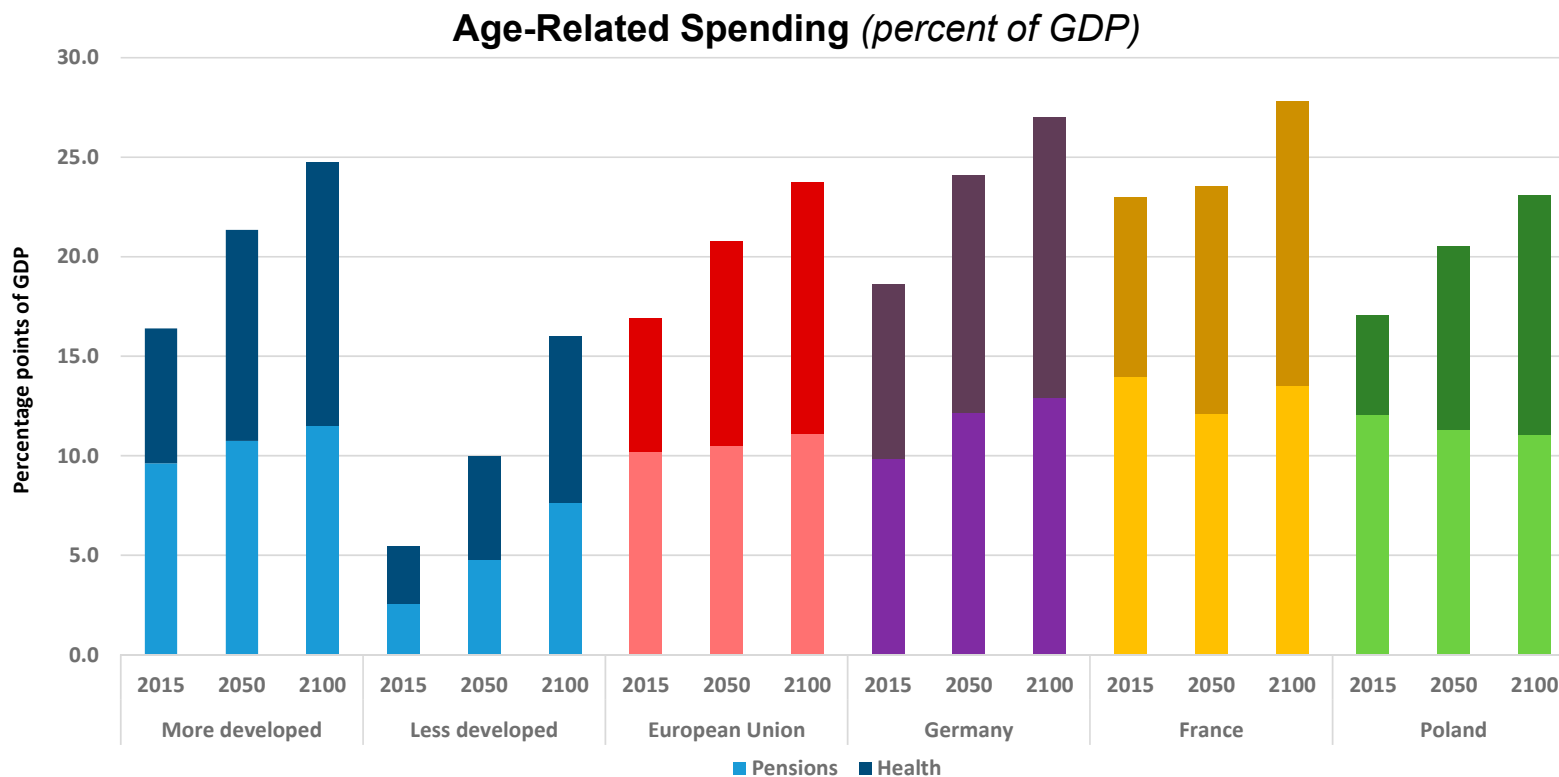
Sources: IMF, *Fiscal Monitor* October 2015 and *World Economic Outlook* October 2015

# 1. Risks in the Macroeconomic Landscape

## Long-term trends: Aging, shrinking populations



- Population aging will have a large direct impact on public spending
- Demographic changes will also affect fiscal sustainability through their impact on growth



## 2. Coherent, Comprehensive and Coordinated Approach to Economic Policy Challenges



- **With interest rate policy constrained, unconventional policy is followed to achieve price stability**
  - ➔ But monetary transmission mechanism becomes more uncertain
- **Structural reforms can improve long-run prospects for employment and output**
  - ➔ But in some cases these have short-term costs (October 2014 Fiscal Monitor)
  - ➔ They are slow to implement, or slow to gain traction
  - ➔ May be deflationary (Eggertsson, 2013)

## 2. Coherent, Comprehensive and Coordinated Approach to Economic Policy

### Support from Fiscal Policy

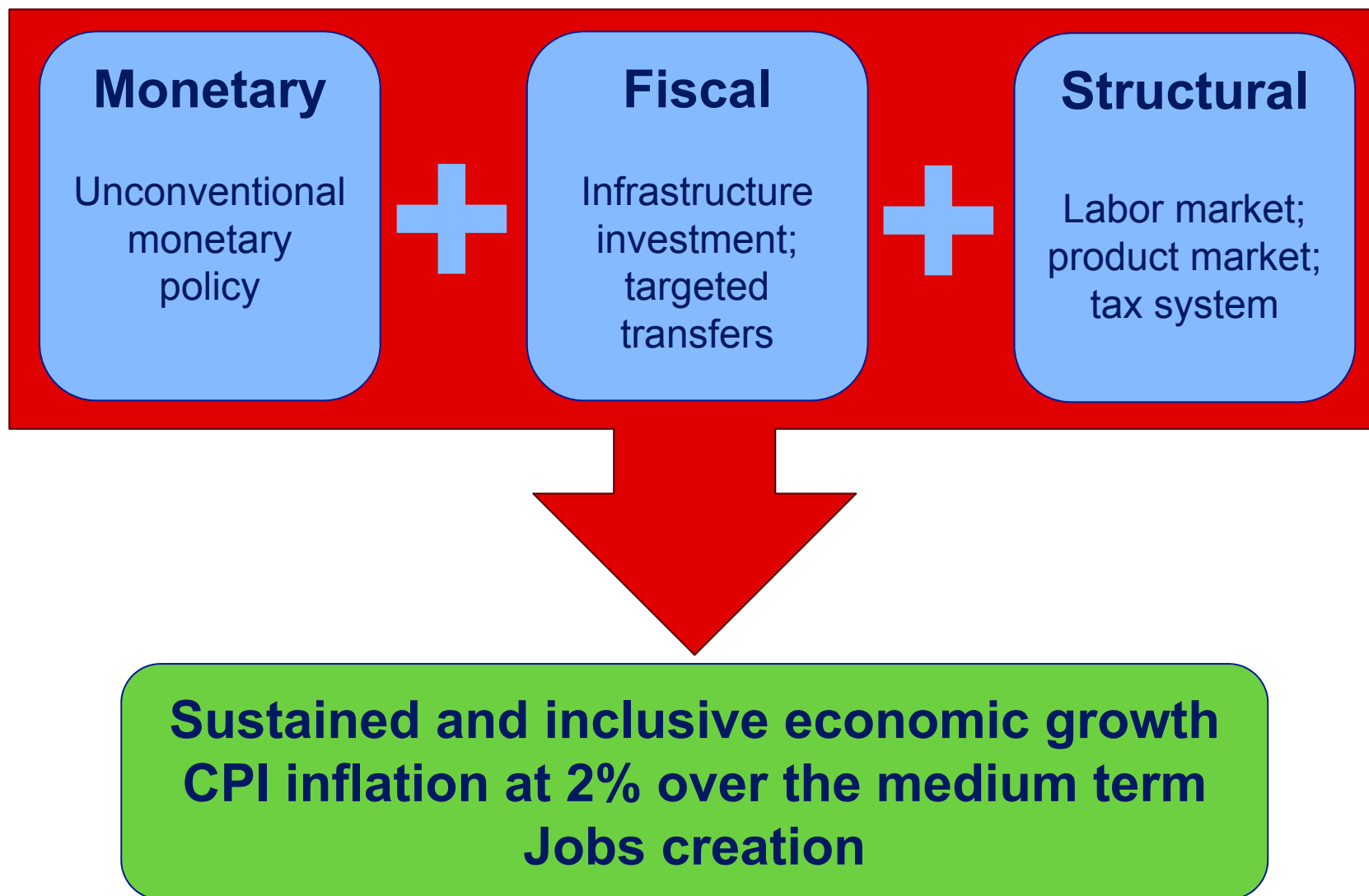


In some circumstances, *support from fiscal policy is needed*

- ➔ **1. Fiscal policy can serve as a backup to monetary policy**
  - Makes demand management policies credible and effective
  - Larger automatic stabilizers can reduce the likelihood of becoming constrained by the zero lower bound
- ➔ **2. Structural fiscal reforms can make tax and expenditure policies more growth-friendly**
- ➔ **3. Fiscal policy can encourage structural reform**
  - Offsetting potential short term economic costs of reform
  - Mitigating the distributive effects of structural reform
  - Supporting demand to avoid deflationary pressures



## 2. Coherent, Comprehensive, and Coordinated Approach to Economic Policy



### 3. Conclusion



- **Macroeconomic stabilization policies need to be accompanied with structural policies to improve competitiveness and increase potential growth.**
- **Monetary and fiscal policies can be used to generate short-run gains.**
- **Demand management policies can support the implementation of structural reform policies, by offsetting their potential short term economic costs or mitigating their distributive effects.**



**Thank You!**